

SOUTHWESTERN ILLINOIS FLOOD  
PREVENTION DISTRICT COUNCIL

ANNUAL FINANCIAL REPORT

YEAR ENDED SEPTEMBER 30, 2015

SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
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ALTON EDWARDSVILLE BELLEVILLE HIGHLAND  
JERSEYVILLE COLUMBIA CARROLLTON BARTELSO

## INDEPENDENT AUDITOR'S REPORT

To the Southwestern Illinois Flood  
Prevention District Council

We have audited the accompanying financial statements of the governmental activities and major fund of the Southwestern Illinois Flood Prevention District Council (the Council) as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the Council's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

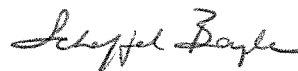
## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major fund of the Southwestern Illinois Flood Prevention District Council, as of September 30, 2015, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



Edwardsville, Illinois  
February 17, 2016

SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2015

This section of the Southwestern Illinois Flood Prevention District Council's (the Council) annual financial report offers a narrative overview and analysis of the financial activities during the fiscal year ended September 30, 2015. It should be read in conjunction with the Council's financial statements, which follow this section.

### **Southwestern Illinois Flood Prevention District Council's Overview**

The formation of the Council was authorized by the Illinois Flood Prevention District Act (70 ILCS 750). The Council was formed in June of 2009 by an intergovernmental agreement between county flood prevention districts in Madison, St. Clair and Monroe counties and is governed by a nine member Board of Directors, three from each county. The Council's fiscal year end is September 30. The purpose of the Council is to finance, design and manage the reconstruction of the flood protection systems along the Mississippi River in the Illinois counties of Madison, St. Clair and Monroe. The Council's activities are funded by a ¼ cent sales tax collected in the three counties.

### **Required Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Council's basic financial statements. The Council's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

The government-wide financial statements report information of the Council and its component activities using accounting methods similar to those used by private sector companies and offer short and long-term financial information about the fiscal year 2015.

The statement of net position presents information on all of the assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Council is improving or deteriorating.

The current year's revenue and expenses are accounted for in the statement of activities regardless of when cash is received or paid. All of the operations and programs are included here.

The fund-based financial statements consist of a series of statements that provide information about the Council's only governmental fund, the general fund.

Governmental fund financial statements are prepared using the current financial resources measurement focus and modified accrual basis of accounting. The statements consist of a balance sheet and statement of revenues, expenditures, and changes in fund balance.

The fund financial statements include reconciliations between the government-wide and fund financial statements because of the differences in basis of accounting. The differences are primarily in how capital assets and bonds are treated and the timing for recording some revenues and expenses.

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the financial statements.

## Financial Analysis of the Council's Government-Wide Financial Statements

Net position as of September 30, 2015, was an overall deficit of (\$60,679,553), a decrease of \$27,712,437 compared to an overall deficit of (\$32,967,116) as of September 30, 2014, decreasing the Council's capital position.

Total assets and liabilities reflect the issuance of term and serial bonds in November 2010 to finance the levee improvements in the Illinois counties of Madison, St. Clair, and Monroe.

### Condensed Statement of Net Position (Compared to 2014)

	<u>2015</u>	<u>2014</u>	<u>Difference</u>
Current Assets	\$ 25,333,503	\$ 53,303,001	\$ (27,969,498)
Noncurrent Assets	6,686,779	6,743,286	(56,507)
Total Assets	<u>\$ 32,020,282</u>	<u>\$ 60,046,287</u>	<u>\$ (28,026,005)</u>
Current Liabilities	\$ 10,995,204	\$ 8,486,889	\$ 2,508,315
Long-Term Liabilities	81,704,631	84,526,514	(2,821,883)
Total Liabilities	<u>\$ 92,699,835</u>	<u>\$ 93,013,403</u>	<u>\$ (313,568)</u>
Net Investment in Capital Assets	\$ 1,703	\$ 2,700	\$ (997)
Restricted	20,077,101	51,202,912	(31,125,811)
Unrestricted (Deficit)	(80,758,357)	(84,172,728)	3,414,371
Total Net Position (Deficit)	<u>\$ (60,679,553)</u>	<u>\$ (32,967,116)</u>	<u>\$ (27,712,437)</u>
Total Liabilities and Net Position	<u>\$ 32,020,282</u>	<u>\$ 60,046,287</u>	<u>\$ (28,026,005)</u>

### Statement of Activities (Compared to 2014)

	<u>2015</u>	<u>2014</u>	<u>Difference</u>
Revenues			
District Sales Tax	\$ 11,420,468	\$ 11,242,506	\$ 177,962
Less: Return of Excess Sales Tax to Districts	(3,713,652)	(5,739,485)	2,025,833
Intergovernmental Grant	-	100,000	(100,000)
Investment Income (Net of Bond Amortization)	212,424	466,535	(254,111)
Total Revenues	<u>\$ 7,919,240</u>	<u>\$ 6,069,556</u>	<u>\$ 1,849,684</u>
Expenses			
General and Administration	\$ 248,444	\$ 266,964	\$ (18,520)
Design and Construction	31,467,779	25,040,804	6,426,975
Professional Services	423,562	383,376	40,186
Interest and Fiscal Charges (Net of Subsidy)	3,491,892	3,540,239	(48,347)
Total Expenses	<u>\$ 35,631,677</u>	<u>\$ 29,231,383</u>	<u>\$ 6,400,294</u>
Change in Net Position	\$ (27,712,437)	\$ (23,161,827)	\$ (4,550,610)
Net Position (Deficit) - Beginning of Year	(32,967,116)	(9,805,289)	(23,161,827)
Net Position (Deficit) - End of Year	<u>\$ (60,679,553)</u>	<u>\$ (32,967,116)</u>	<u>\$ (27,712,437)</u>

Current assets decreased by \$27,969,498 mainly due to expenditure of bond issue proceeds on design and construction activities and debt service payments on bonds.

Noncurrent assets decreased by \$56,507 mainly due to amortization of discount on bonds.

Current liabilities increased by \$2,508,315 mainly due to increase in payables on design and construction activities.

Long-term liabilities decreased by \$2,821,883 reflecting the reduction in bonds payable and unamortized premium on the bonds.

District sales tax increased by \$177,962. These receipts represent the ¼ cent sales tax collected in Madison, St. Clair and Monroe County Flood Prevention Districts.

Under the terms of the series 2010 bond indenture, all flood prevention district sales tax is remitted to the bond trustee by the State of Illinois. After payment of principal, interest and other costs, any excess sales tax is sent by the trustee to the county flood prevention districts in an amount proportional to the sales tax collections in each county. This reimbursement totaled \$3,713,652, a decrease of \$2,025,833. This fluctuation is mainly due to timing of receipts and expenditures.

Intergovernmental grant decreased by \$100,000 due to a grant received in prior year from the State of Illinois Capital Development Board.

Investment income decreased by \$254,111 due to the reduction in investments as a result of design and construction expenditures and debt service payments on bonds.

Overall expenditures increased by \$6,400,294. Design and construction costs for the levee improvements increased by approximately \$6,426,975 from prior year due to increased design and construction activity on various levee projects. The remaining decrease was mainly due to decrease in interest on bonds.

### **Financial Analysis of the Council's Fund Financial Statements**

The financial analysis of the Council's governmental fund is not provided since the differences are primarily in how capital assets and bonds are treated and the timing for recording some revenues and expenses. The difference in the net change in net position/fund balance between the government-wide and fund financial statements is \$2,897,471, which is primarily the result of the \$2,605,000 repayment of bonds. The repayment of bonds is reported as an expenditure in the governmental funds but as a reduction of principal outstanding in the statement of net position.

### **General Fund Budgetary Highlights**

Actual General Fund revenues are \$531,419 above the final budget amount and actual expenditures are \$22,471,004 below the final budget. The variance in budgeted revenues is mainly due to \$378,995 increase in sales tax proceeds (net of return of excess sales tax to districts). The significant variance in budgeted expenditures is mainly due to delays in the construction of the projects and the continuing process of obtaining project permits, approvals, and permissions from regulatory agencies. The project is on track for completion by the early fall 2016, but disruptions in the anticipated schedule because of external factors such as regulatory, weather events, or high river elevations are a continuing risk.

## **Long-Term Debt**

The Council issued \$94,195,000 of revenue bonds in fiscal year 2011. The maturity of the bonds varies from 2012 through 2035. See the accompanying financial statement notes for additional information related to outstanding debt.

## **Economic Conditions**

The Council continues to rely on the ¼ cent sales tax collected in the three Illinois counties of Madison, Monroe, and St. Clair. Retail sales have been affected by the difficult economic conditions. Tax receipts increased by approximately \$178,000 or 1.58% in fiscal year 2015. Design of levee system improvements along the Mississippi river in the three counties is complete. As of September 30, 2015, the amount of construction completed on the nine current construction bid packages was approximately \$41 million, which represented 67% of the total cost of these projects. To control costs and continue its commitment to the local workforce, the Council assumed responsibility from the Corps of Engineers for the last two projects. These two projects were bid in August 2014 and awarded in September 2014. One of the projects had to be rebid in May 2015 due to differences with the contractor. Easement obtainment, high river, and weather have delayed the project completion to September 2016, with accreditation by FEMA by summer of 2017. We remain confident that the Council's financial position is strong to complete the overall project and provide the Council with additional financial capacity for future maintenance and capital improvements.

## **Contacting the Council's Financial Management**

This financial report is designed to provide a general overview of the Council's finances for all those with an interest in the Council. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Chief Supervisor of Construction and the Works, Southwestern Illinois Flood Prevention District Council, 104 United Drive, Collinsville, IL 62234.



SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
STATEMENT OF NET POSITION  
SEPTEMBER 30, 2015

	Governmental Activities
<u>ASSETS:</u>	
Current Assets:	
Cash and Investments	\$ 23,338,711
Accounts Receivable, Net	1,829,666
Interest Receivable	106,617
Prepaid Expenses	3,000
Unamortized Discount on Bond Issuance	55,509
Total Current Assets	\$ 25,333,503
Noncurrent Assets:	
Investments - Bond Reserve	\$ 6,194,424
Unamortized Discount on Bond Issuance (Net of Current Portion)	490,652
Capital Assets, Net of Accumulated Depreciation	1,703
Total Noncurrent Assets	\$ 6,686,779
Total Assets	\$ 32,020,282
<u>LIABILITIES AND NET POSITION:</u>	
Current Liabilities:	
Accounts Payable and Accrued Interest	\$ 8,173,322
Bonds Payable	2,685,000
Unamortized Premium on Bond Issuance	136,882
Total Current Liabilities	\$ 10,995,204
Noncurrent Liabilities:	
Bonds Payable (Net of Current Portion)	\$ 81,390,000
Unamortized Premium on Bond Issuance (Net of Current Portion)	314,631
Total Noncurrent Liabilities	\$ 81,704,631
Total Liabilities	\$ 92,699,835
Net Position:	
Net Investment in Capital Assets	\$ 1,703
Restricted for:	
Capital Projects	12,526,970
Debt Service	1,355,707
Bond Reserve	6,194,424
Unrestricted (Deficit)	(80,758,357)
Total Net Position (Deficit)	\$ (60,679,553)
Total Liabilities and Net Position	\$ 32,020,282

See accompanying notes to the basic financial statements.

SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2015

<u>Function/Programs</u>	<u>Expenses</u>	<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>	<u>Total Governmental Activities</u>	<u>Net (Expense) Revenue and Changes in Net Assets Primary Government</u>
Primary Government						
Governmental Activities:						
General and Administrative	\$ 248,444	\$ -	\$ -	\$ -	\$ (248,444)	
Design and Construction	31,467,779	-	-	-	(31,467,779)	
Professional Services	423,562	-	-	-	(423,562)	
Interest (Net of Subsidy)	3,491,892	-	-	-	(3,491,892)	
Total Governmental Activities	\$ 35,631,677	\$ -	\$ -	\$ -	\$ (35,631,677)	
General Revenues:						
District Sales Tax				\$ 11,420,468		
Less: Return of Excess Sales Tax to Districts				(3,713,652)		
Investment Income (Net of Bond Amortization)				212,424		
Total General Revenues				\$ 7,919,240		
Changes in Net Position					\$ (27,712,437)	
Net Position (Deficit) - Beginning					(32,967,116)	
Net Position (Deficit) - Ending					\$ (60,679,553)	

See accompanying notes to the basic financial statements.

SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
BALANCE SHEET - GOVERNMENTAL FUND  
SEPTEMBER 30, 2015

ASSETS	
Cash and Investments	\$ 23,338,711
Accounts Receivable, Net	1,829,666
Interest Receivable	106,617
Prepaid Expenses	3,000
Investments - Bond Reserve	<u>6,194,424</u>
Total Assets	<u>\$ 31,472,418</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE	
Liabilities:	
Accounts Payable	<u>\$ 6,148,365</u>
Deferred Inflows of Resources:	
Unearned Revenue - Sales Tax	<u>\$ 617,274</u>
Fund Balance:	
Nonspendable	\$ 3,000
Restricted	22,102,058
Unassigned	<u>2,601,721</u>
Total Fund Balance	<u>\$ 24,706,779</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balance	<u>\$ 31,472,418</u>

See accompanying notes to the basic financial statements.

SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUND  
TO THE STATEMENT OF NET POSITION  
SEPTEMBER 30, 2015

Total governmental fund balance	\$ 24,706,779
Amounts reported for governmental activities in the statement of net position are different because:	
Sales tax proceeds from districts (net of return of excess sales tax to districts) received more than sixty days after the end of the fiscal year are not financial resources and therefore are reported in the governmental funds as unearned revenue.	617,274
Capital assets used in the governmental activities are not financial resources and, therefore are not reported in the funds.	1,703
Bond premiums and discounts are recognized as other financing sources and uses in the governmental funds but are required to be amortized over the life of the bond issuance.	94,648
Interest on long-term debt is not accrued in governmental funds but rather is recognized as an expenditure when due.	(2,024,957)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	<u>(84,075,000)</u>
Net position (deficit) of governmental activities	<u><u>\$ (60,679,553)</u></u>

See accompanying notes to the basic financial statements.

SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
STATEMENT OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - GOVERNMENTAL FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2015

REVENUES:	
District Sales Tax	\$ 11,403,134
Less: Return of Excess Sales Tax to Districts	(3,829,139)
Investment Income (Net of Bond Amortization)	<u>212,424</u>
Total Revenues	<u>\$ 7,786,419</u>
EXPENDITURES:	
Current:	
General and Administrative	\$ 247,447
Design and Construction	31,467,779
Professional Services	423,562
Debt Service:	
Principal	2,605,000
Interest	4,496,239
Less: Federal Interest Subsidy	<u>(843,700)</u>
Total Expenditures	<u>\$ 38,396,327</u>
NET CHANGE IN FUND BALANCE	\$ (30,609,908)
FUND BALANCE:	
Beginning of Year	<u>55,316,687</u>
End of Year	<u><u>\$ 24,706,779</u></u>

See accompanying notes to the basic financial statements.

SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUND  
TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2015

Net change in fund balance - total governmental funds	\$ (30,609,908)
Amounts reported for governmental activities in the statement of activities are different because:	
Sales tax proceeds from districts (net of return of excess sales tax to districts) received more than sixty days after the end of the fiscal year are reported as deferred revenue in the governmental funds. However, in the government-wide financial statements this is treated as revenues.	132,821
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.	(997)
Bond premiums and discounts are recognized as other financing sources and uses in the governmental funds but are required to be amortized over the life of the bond issuance.	124,828
Interest on long-term debt is not accrued in governmental funds but rather is recognized as an expenditure when due.	35,819
The repayment of long-term debt is reported as an expenditure when due in the governmental funds but as a reduction of principal outstanding in the statement of net position.	<u>2,605,000</u>
Change in net position of governmental activities	<u>\$ (27,712,437)</u>

See accompanying notes to the basic financial statements.

SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2015

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Southwestern Illinois Flood Prevention District Council (the Council) was formed in June 2009 as authorized by the Illinois Flood Prevention Council Act (70 ILCS 750). The Council is responsible for the reconstruction of flood protection systems along the Mississippi River in parts of three Illinois counties - Madison, St. Clair, and Monroe; and four levee districts – Fish Lake, Prairie DuPont, Metro East Sanitary District, and Wood River. The initial design and cost estimates for the project total approximately \$160 million.

The accounting policies of the Council conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB). The following is a summary of the significant accounting policies:

A. Reporting Entity

The Council defines its reporting entity in accordance with provisions established by the Governmental Accounting Standards Board (GASB). GASB requirements for inclusion of component units are based upon whether the Council's governing body has a significant amount of financial accountability for another entity.

The following criteria have been developed to determine whether related organizations should be included within the financial reporting entity. The criteria include, but are not limited to, whether the Council exercises oversight responsibility (which includes financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters), scope of public services, and special financing relationships.

The Council has determined that no other outside agency meets any of the above criteria (except scope of public service) and therefore, no other agency has been included as a component unit in the Council's financial statements. The Council is not a component unit of any other government.

B. Government-Wide and Fund Financial Statements

*Government-Wide Financial Statements*

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Currently, the Council does not have any business-type activities.

SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2015

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

*Fund Financial Statements*

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

C. Fund Accounting

The accounts of the Council are organized on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions.

Funds are classified into three categories: governmental, proprietary, and fiduciary. The Council does not have any proprietary and fiduciary funds.

*Governmental Funds*

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of general fixed assets (capital projects funds) and the servicing of debt (debt service funds). The general fund is used to account for all activities of the general government not accounted for in some other fund.

The Council reports the following major governmental funds:

**General Fund** - The General Fund is the operating fund of the Council. It accounts for all financial resources that are not required to be accounted for in another fund. It is currently the only fund of the Council.

D. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.



SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2015

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The government considers revenues to be available if collected within 60 days of the end of the current fiscal year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However interest on long-term debt is recognized when paid. Allocations of costs, such as depreciation and amortization, are not recognized in the governmental funds.

As part of the bond covenants, sales tax collected is forwarded directly from the State of Illinois to the Council's Sales Tax Fund and held in trust to comply with required reserves and sinking fund requirements until all bonds have matured. After meeting bond requirements and any administrative costs, residual (excess) funds are remitted back to the individual districts on a monthly basis and reported as a decrease in sales tax collected.

E. Budgets and Budgetary Accounting

The Council follows these procedures in establishing the budgetary data reflected in the financial statements:

The Council adopts its annual budget prior to the commencement of the fiscal year to allow time for the budget to be reviewed and approved by each flood prevention district prior to August 31. The budget is prepared on the modified accrual basis of accounting. All annual fund appropriations lapse at the end of the fiscal year.

The Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget (GAAP Basis) and Actual presents a comparison of budgetary data to actual results. The fund utilizes the same basis of accounting for both budgetary purposes and actual results.

F. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

G. Cash and Investments

The Council has defined cash to include cash on hand and demand deposits.

Investments are stated at fair value and are comprised of certificates of deposit, money market mutual funds, municipal bonds, and a repurchase agreement. Investment income is stated net of amortization of municipal bond premiums and discounts.

SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2015

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

H. Receivables

All receivables are reported net of estimated return of excess sales tax to Districts and allowance for doubtful accounts. As of September 30, 2015, the Council's estimated return of excess sales tax to Districts and allowance for doubtful accounts was \$1,015,029 and \$-0-, respectively.

I. Prepaid Expenses

Payments made to vendors for services that will benefit periods beyond the date of this report are recorded as prepaid expenses.

J. Capital Assets

Capital assets, which include equipment and software, are reported in the government-wide financial statements. All capital assets are defined by the Council as assets with an initial, individual cost of more than \$200. Fixed assets are valued at cost.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Assets capitalized are depreciated using the straight-line method. Estimated useful lives are as follows: software (3 years), equipment (3-5 years), and furniture (10 years).

K. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported gross of the applicable bond premium or discount. Bond issuance costs are expensed in the year incurred and reported as debt service expenditures.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as another financing source. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance cost, whether or not withheld from the actual debt proceeds received are reported as debt service expenditures.

SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2015

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

L. Net Position

Net position is the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net investment in capital assets is capital assets, less accumulated depreciation and any outstanding debt related to the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use either through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. When an expense is incurred for purposes for which both restricted and unrestricted net position is available, the Council applies the expense to restricted resources first.

M. Fund Balance

According to Government Accounting Standards, fund balance is to be classified into five major classifications; nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance. Below are definitions of the differences and how these balances are reported:

**Nonspendable Fund Balance** - Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example inventories or prepaid amounts.

**Restricted Fund Balance** - Includes fund balance amounts with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments or, 2) law through constitutional provisions or enabling legislation.

**Committed Fund Balance** - Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority. The Board of Directors through a formal action (ordinance or resolution) commits fund balance amounts for the Council. This formal action must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the Council that originally created the commitment. The Council does not have committed funds at September 30, 2015.

**Assigned Fund Balance** - Includes spendable fund balance amounts that are intended to be used for specific purposes that are not considered restricted or committed. Intent may be expressed by the Board of Directors itself to assign amounts to be used for specific purposes. The Council does not have assigned funds at September 30, 2015.

SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2015

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

**Unassigned Fund Balance** - Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any other governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

The Council had not adopted a fund balance spending policy at September 30, 2015. GASB Statement No. 54 set the default spending policy for fund balance as follows: expenditures are spent from restricted fund balances first when an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, unless there are legal requirements that prohibit doing this. When restricted fund balances are not available, the default policy considers expenditures to be spent from committed fund balance first, then assigned and then unassigned. Expenditures for a specifically identified purpose will act to reduce the specific classification of the fund balance that is identified.

N. Deferred Outflows and Inflows of Resources

In addition to assets, the statement of net position and the balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position or fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until that time. The Council has no items that qualify for reporting in this category.

In addition to liabilities, the statement of net position and the balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Council has, under the modified accrual basis of accounting, sales tax revenue included in accounts receivable which is collected more than 60 days after year-end. Accordingly, this item, unearned revenue – sales tax, is reported in the governmental funds balance sheet, as a deferred inflow of resources.

NOTE 2. CASH AND INVESTMENTS

Illinois Compiled Statutes authorize the Council to invest in interest-bearing savings accounts, certificates of deposit, other time deposits, obligations of savings and loan associations incorporated under the laws of Illinois or any other state or under the laws of the United States, obligations of the U.S. Treasury and U.S. government agencies, short-term obligations of the Federal National Mortgage Associations, and in short-term obligations of corporations organized in the United States with assets exceeding \$500 million if (i) such obligations are rated at the time of purchase at one of the three highest classifications established by at least two standard rating services and mature not later than 270 days from the date of purchase, (ii) such purchases do not exceed 10% of the corporation's outstanding obligations, and (iii) no more than 1/3 of the public agency's funds may be invested in short-term obligations of corporations.

SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2015

NOTE 2. CASH AND INVESTMENTS (CONT'D)

In addition, the Council may invest its funds in interest bearing bonds of any county, township, city, village, incorporated town, municipal corporation, or school district, of the State of Illinois, of any other state, or of any political subdivision or agency. The bonds shall be registered in the name of the governmental entity or held under a custodial agreement at a bank. The bonds shall be rated at the time of purchase within the four highest general classifications established by a rating service of nationally recognized expertise in rating bonds of states and their political subdivisions.

As of September 30, 2015, the carrying value of the Council's cash was \$500,152 and the total bank balances were \$697,082.

Amount insured by the FDIC	\$	250,000
Amount collateralized with securities held by a Pledging institution's trust department or agent in the Council's name		447,082
Uncollateralized		-
Total	\$	697,082

As of September 30, 2015, the Council had the following investments:

<u>Investment Type</u>	<u>Cost</u>	<u>Fair Value</u>
Repurchase Agreement	\$ 6,194,424	\$ 6,194,424
Money Market Mutual Funds	17,482,854	17,482,854
Certificates of Deposit	1,589,958	1,590,185
Municipal/Government Bonds	3,797,324	3,765,520
Total	\$ 29,064,560	\$ 29,032,983

A. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the Council manages its exposure to interest rate risk is by purchasing shorter term investments as necessary to provide the cash flow and liquidity needed for operations. The Council uses the segmented time distribution method to analyze interest rate risk as follows:

SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2015

NOTE 2. CASH AND INVESTMENTS (CONT'D)

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities (in Years)</u>			
		<u>&lt;1</u>	<u>1-5</u>	<u>6-10</u>	<u>&gt;10</u>
Repurchase Agreement	\$ 6,194,424	\$ -	\$ -	\$ -	\$ 6,194,424
Money Market Mutual Funds	17,482,854	17,482,854	-	-	-
Certificates of Deposit	1,590,185	1,590,185	-	-	-
Municipal/Government Bonds	<u>3,765,520</u>	<u>3,252,465</u>	<u>260,000</u>	<u>253,055</u>	<u>-</u>
Total	<u>\$ 29,032,983</u>	<u>\$ 22,325,504</u>	<u>\$ 260,000</u>	<u>\$ 253,055</u>	<u>\$ 6,194,424</u>

B. Credit Risk

Credit risk is the risk that the security issuer or backer will not fulfill its obligations. The Council minimizes credit risk by prequalifying the financial institutions and advisors with which the District will do business. The Council diversifies the portfolio so that potential losses on individual securities will be minimized.

The Council's investments in money market mutual funds of \$17,482,854 are rated AAA by Standard and Poor's and Aaa by Moody's.

The Council's investments in municipal/government bonds are rated as follows:

<u>Credit Rating (S&amp;P/Moody's)</u>	<u>S&amp;P</u>	<u>Moody's</u>
<u>Long-Term Ratings</u>		
AAA/Aaa	\$ 150,696	\$ 760,396
AA+/Aa1	260,000	-
AA/Aa2	888,709	205,697
A+/A1	500,425	625,680
A/A2	-	376,975
A-/A3	508,068	-
BBB+/Baa1	-	255,012
<u>Short-Term Ratings</u>		
SP-1/MIG 1	500,615	500,615
Not Rated	<u>957,007</u>	<u>1,041,145</u>
Total	<u>\$ 3,765,520</u>	<u>\$ 3,765,520</u>

All municipal/government bond securities are rated by either S&P or Moody's.

SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2015

NOTE 2. CASH AND INVESTMENTS (CONT'D)

C. Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a financial institution, a government will not be able to recover its investments or will not be able to recover collateral securities that are in the possession of an outside party.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. As of September 30, 2015, the \$6,194,424 in securities underlying the repurchase agreement were uninsured and held by the custodian's trust department, not in the name of the District.

D. Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of the Council's investment in a single issuer. At September 30, 2015, the Council had investments greater than 5 percent of its total portfolio as follows:

<u>Investments</u>	<u>Fair Value</u>	<u>% of Total</u>
Repurchase Agreement		
Deutsche Bank Securities, Inc.	\$ 6,194,424	26.89%
Money Market Mutual Fund		
Fidelity Institutional Money Market		
Treasury Portfolio - Class III	17,482,854	60.22%

NOTE 3. CAPITAL ASSETS

A summary of capital assets follows:

	<u>Beginning</u> <u>Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending</u> <u>Balance</u>
Capital Assets:				
Furniture & Equipment	\$ 11,681	\$ -	\$ -	\$ 11,681
Software	1,477	-	-	1,477
Subtotal	<u>\$ 13,158</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 13,158</u>
Accumulated Depreciation:				
Furniture & Equipment	\$ 9,036	\$ 959	\$ -	\$ 9,995
Software	1,422	38	-	1,460
Subtotal	<u>\$ 10,458</u>	<u>\$ 997</u>	<u>\$ -</u>	<u>\$ 11,455</u>
Net Capital Assets	<u>\$ 2,700</u>	<u>\$ (997)</u>	<u>\$ -</u>	<u>\$ 1,703</u>

SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2015

NOTE 3. CAPITAL ASSETS (CONT'D)

Depreciation expense of \$997 was charged to the General and Administrative function of the primary government.

NOTE 4. LONG-TERM DEBT

Southwestern Illinois Development Authority on behalf of the Council issued \$94.195 million in revenue bonds providing funds for the costs of design and construction of improvements to levees and related facilities that protect large areas in Madison, St. Clair, and Monroe counties from flooding of the Mississippi River and certain tributaries. These bonds are payable from sales tax revenues from Madison, St. Clair, and Monroe County Flood Prevention Districts. \$59.145 million were issued as term bonds and \$35.050 million were issued as serial bonds.

Of the bonds issued, \$9.05 million are Build America Bonds and \$21.130 million are Recovery Zone Economic Development Bonds. The Council is to receive a direct federal subsidy payment from the U.S. Government for a portion of their borrowing costs equal to a percentage of the total coupon interest paid to investors. The Build America Bonds receive a 35% interest subsidy and the Recovery Zone Economic Development bonds receive a 45% interest subsidy.

As a result of federal sequestration, the Council's interest subsidy on the Build America and Recovery Zone Economic Development Bonds was reduced by 7.3% for fiscal year 2015.

Revenue bonds payable consist of the following:

	<u>Beginning</u> <u>Balance</u>		<u>Additions</u>		<u>Deductions</u>		<u>Ending</u> <u>Balance</u>		<u>Amount</u> <u>Due in</u> <u>One Year</u>
Series A Bonds									
Dated November 23, 2010									
2.00% to 5.00%, payable in									
varying amounts through									
2030	\$ 56,500,000	\$	-	\$	2,605,000	\$	\$ 53,895,000	\$	2,685,000
Series B Bonds									
Dated November 23, 2010									
7.03%, payable									
April 15, 2032	9,050,000		-		-		9,050,000		-
Series C Bonds									
Dated November 23, 2010									
7.23%, payable									
October 15, 2035	<u>21,130,000</u>		<u>-</u>		<u>-</u>		<u>21,130,000</u>		<u>-</u>
Total	<u>\$ 86,680,000</u>	<u>\$</u>	<u>-</u>	<u>\$</u>	<u>2,605,000</u>	<u>\$</u>	<u>84,075,000</u>	<u>\$</u>	<u>2,685,000</u>



SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2015

NOTE 4. LONG-TERM DEBT (CONT'D)

The following is a summary of the Council's future annual debt service requirements net of federal interest subsidy on long-term obligations:

<u>Year Ending</u> <u>September 30:</u>	<u>Principal</u>	<u>Interest</u>	<u>Subsidy</u>	<u>Total</u>
2016	\$ 2,685,000	\$ 4,418,089	\$ (843,700)	\$ 6,259,389
2017	2,820,000	4,283,839	(843,700)	6,260,139
2018	2,950,000	4,150,339	(843,700)	6,256,639
2019	3,070,000	4,032,339	(843,700)	6,258,639
2020	3,160,000	3,940,239	(843,700)	6,256,539
2021-2025	17,590,000	17,923,195	(4,218,498)	31,294,697
2026-2030	21,620,000	13,890,245	(4,218,498)	31,291,747
2031-2035	9,050,000	7,153,050	(2,898,068)	13,304,982
2036	21,130,000	118,030	(49,236)	21,198,794
Total	\$ <u>84,075,000</u>	\$ <u>59,909,365</u>	\$ <u>(15,602,800)</u>	\$ <u>128,381,565</u>

NOTE 5. FUND BALANCES

Governmental fund balances reported on the fund financial statements at September 30, 2015 include the following:

Nonspendable	
Prepaid Expenses	\$ 3,000
Restricted	
Capital Projects	12,526,970
Debt Service	3,380,664
Bond Reserve	6,194,424
Unassigned	<u>2,601,721</u>
Total	\$ <u>24,706,779</u>

NOTE 6. LEASING ARRANGEMENT

The Council has an office and meeting space and services lease with the Metro East Park and Recreation District. The lease expires on December 31, 2017, unless extended by the written consent of both parties. No rent will be charged by the Metro East Park and Recreation District for the office and meeting space. The Council agrees to pay any fees and expenses related to its use of the premises, including, but not limited to, the costs of cleaning and janitorial services, equipment use or rental, repairs or damages to the premises, insurance, utilities, postage, facsimile or copy costs and/or secretarial services.

SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2015

NOTE 7. CONSTRUCTION COMMITMENTS

Outstanding construction commitments were approximately \$37,977,187 at September 30, 2015.

NOTE 8. CONTINGENCIES

Risk Management

The Council is exposed to various risks of loss for which it carries commercial general liability and property insurance. The Council purchases this insurance from a third party and thus retains no significant amount of risk. No settlements have exceeded insurance coverage for the past three years. There has been no material changes in insurance coverage limits during the year ended September 30, 2015.

Litigation

The Council is a defendant/counterclaim plaintiff in a breach of contract lawsuit. The Council's counsel has not reached a judgment that an unfavorable outcome is either probable or remote.

NOTE 9. SUBSEQUENT EVENTS

The effect of subsequent events on the financial statements has been evaluated through the report date, which is the date the financial statements were available to be issued.

On December 1, 2015, Southwestern Illinois Development Authority on behalf of the Council issued an additional \$83.835 million in revenue bonds providing funds for the construction, financing, design and oversight of levee improvement projects in order to qualify for the 500-year flood protection certification by Federal Emergency Management Agency (FEMA).

SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT COUNCIL  
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL - GOVERNMENTAL FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2015

	<u>BUDGETED AMOUNTS</u>		<u>ACTUAL</u>	<u>ACTUAL</u>
	<u>ORIGINAL</u>	<u>FINAL</u>		<u>OVER (UNDER)</u>
<b>REVENUES:</b>				
Sales Tax Proceeds From Districts	\$ 11,195,000	\$ 11,195,000	\$ 11,403,134	\$ 208,134
Less: Return of Excess Sales Tax to Districts	(4,000,000)	(4,000,000)	(3,829,139)	170,861
Investment Income (Net of Bond Amortization)	60,000	60,000	212,424	152,424
Total Revenues	<u>\$ 7,255,000</u>	<u>\$ 7,255,000</u>	<u>\$ 7,786,419</u>	<u>\$ 531,419</u>
<b>EXPENDITURES:</b>				
Current:				
General and Administrative	\$ 286,150	\$ 286,150	\$ 247,447	\$ (38,703)
Design and Construction	53,922,412	53,922,412	31,467,779	(22,454,633)
Professional Services	400,140	400,140	423,562	23,422
Debt Service:				
Principal	2,605,000	2,605,000	2,605,000	-
Interest	4,496,239	4,496,239	4,496,239	-
Less: Federal Interest Subsidy	(844,610)	(844,610)	(843,700)	910
Capital Outlay	2,000	2,000	-	(2,000)
Total Expenditures	<u>\$ 60,867,331</u>	<u>\$ 60,867,331</u>	<u>\$ 38,396,327</u>	<u>\$ (22,471,004)</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u><u>\$ (53,612,331)</u></u>	<u><u>\$ (53,612,331)</u></u>	<u><u>\$ (30,609,908)</u></u>	<u><u>\$ (23,002,423)</u></u>
<b>FUND BALANCE, BEGINNING OF YEAR</b>			<u>55,316,687</u>	
<b>FUND BALANCE, END OF YEAR</b>			<u><u>\$ 24,706,779</u></u>	

See accompanying notes to the basic financial statements.



ALTON EDWARDSVILLE BELLEVILLE HIGHLAND  
JERSEYVILLE COLUMBIA CARROLLTON BARTELSON

February 17, 2016

To Board of Directors and Management  
Southwestern Illinois Flood Prevention District Council  
Collinsville, Illinois 62234

In planning and performing our audit of the financial statements of the governmental activities and major fund of Southwestern Illinois Flood Prevention District Council (the Council) as of and for the year ended September 30, 2015, in accordance with auditing standards generally accepted in the United States of America, we considered the Council's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control. Accordingly, we do not express an opinion on the effectiveness of the Council's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We did not identify any deficiencies in internal control that we consider to be material weaknesses.

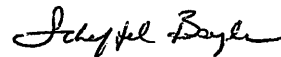
A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the following deficiency in the Council's internal control to be significant deficiencies:

**Finding 2015-01: Segregation of Duties**

The small size of the Council's office staff limits the extent of separation of duties. The basic premise is that no one employee should have access to cash receipts and disbursements. Because of the limitations in the size of the office staff, management review of the work performed on a monthly basis is critical to maintain a reasonable level of oversight.

This communication is intended solely for the information and use of management, the Board of Directors, and others within the Council, and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,



SCHEFFEL BOYLE



ALTON EDWARDSVILLE BELLEVILLE HIGHLAND  
JERSEYVILLE COLUMBIA CARROLLTON BARTELSON

February 17, 2016

To the Board of Directors and Management  
Southwestern Illinois Flood Prevention District Council  
Collinsville, Illinois 62234

We have audited the financial statements of the governmental activities and major fund of Southwestern Illinois Flood Prevention District Council (the Council) for the year ended September 30, 2015. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated September 8, 2014. Professional standards also require that we communicate to you the following information related to our audit.

### Significant Audit Findings

#### *Qualitative Aspects of Accounting Practices*

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the Council are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2015. We noted no transactions entered into by the Council during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the Council's financial statements was:

Management's estimate of the return of excess sales tax on accounts receivable is based on historical analysis. We evaluated the key factors and assumptions used to develop the return of excess sales tax on accounts receivable in determining that it is reasonable in relation to the financial statements taken as a whole.

The financial statement disclosures are neutral, consistent, and clear.

*Difficulties Encountered in Performing the Audit*

We encountered no significant difficulties in dealing with management in performing and completing our audit.

*Corrected and Uncorrected Misstatements*

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management.

The attached schedule (adjusting journal entries) shows the misstatements detected as a result of audit procedures, some of which are material, and corrected by management.

*Disagreements with Management*

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

*Management Representations*

We have requested certain representations from management that are included in the management representation letter dated February 17, 2016.

*Management Consultations with Other Independent Accountants*

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the Council's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

*Other Audit Findings or Issues*

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the Council's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

Other Matters

We applied certain limited procedures to Management's Discussion and Analysis and Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Governmental Fund, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

Restriction on Use

This information is intended solely for the use of the Board of Directors and management of the Council and is not intended to be, and should not be, used by anyone other than these specified parties.

Very truly yours,



SCHEFFEL BOYLE



**SOUTHWESTERN ILLIN**

Year End: September 30, 2015

Adjusting Journal Entries

80495

Date: 10/1/2014 To 9/30/2015

Prepared by	Reviewed by	A and A	Principal
MTB 1/26/2016			SPL 2/9/2016

**AJE**

Number	Date	Account No	Name	Debit	Credit
AJE 01	9/30/2015	111600	MARKET VALUE ADJUSTMENT	172,229.18	
AJE 01	9/30/2015	451500	UNREALIZED (GAINS) LOSSES ON INVESTMI		172,229.18
TO RECORD INVESTMENTS AT FMV.					
AJE 02	9/30/2015	210000	DEFERRED SALES TAX REVENUE		132,820.39
AJE 02	9/30/2015	411300	TAX PROCEEDS - DEFERRED SALES TAX FL	10,740.00	
AJE 02	9/30/2015	557005	RETURN OF EXCESS SALES TAX - YEAR-EN	122,080.39	
TO ADJUST DEFERRED SALES TAX TO ACTUAL.					
AJE 03	9/30/2015	112000	ACCOUNTS RECEIVABLE		59,412.32
AJE 03	9/30/2015	557005	RETURN OF EXCESS SALES TAX - YEAR-EN	59,412.32	
TO RECORD SEPT SALES TAX REC'D IN DECEMBER, NET OF ESTIMATE RETURN OF SURPLUS.					
AJE 04	9/30/2015	201000	ACCOUNTS PAYABLE-ADDITIONAL		822,335.05
AJE 04	9/30/2015	557001	RETURN OF EXCESS SALES TAX - MADISON	387,007.32	
AJE 04	9/30/2015	557003	RETURN OF EXCESS SALES TAX - MONROE	40,516.45	
AJE 04	9/30/2015	557004	RETURN OF EXCESS SALES TAX - ST. CLAIF	394,811.28	
TO RECORD AUGUST AND SEPTEMBER SURPLUS PAID IN OCTOBER.					
AJE 05	9/30/2015	125000	INTEREST RECEIVABLE		201,150.73
AJE 05	9/30/2015	451000	INTEREST INCOME - BOND PROCEEDS	201,150.73	
TO ADJUST INTEREST RECEIVABLE TO ESTIMATE.					
AJE 06	9/30/2015	111500	CASH & INVESTMENTS -TRUSTEE	72,261.28	
AJE 06	9/30/2015	140000	BOND RESERVE		72,261.28
TO RECLASS INTEREST ON BOND RESERVE ACCOUNT.					
AJE 07	9/30/2015	200005	RETAINAGE PAYABLE	98,586.21	
AJE 07	9/30/2015	551075	CONSTRUCTION		98,586.21
TO ADJUST KELER CONSTRUCTION BP03 AND THE LAND CONSTRUCTION BP06 RETAINAGE PAYABLE TO ACTUAL.					
AJE 08	9/30/2015	300500	RESTRICTED	29,100,853.66	
AJE 08	9/30/2015	320000	UNASSIGNED		29,100,853.66

**SOUTHWESTERN ILLIN**

Year End: September 30, 2015

Adjusting Journal Entries

80495

Date: 10/1/2014 To 9/30/2015

Prepared by	Reviewed by	A and A	Principal
MTB 1/26/2016			SPL 2/9/2016

AJE-1

Number	Date	Account No	Name	Debit	Credit
TO ADJUST RESTRICTED FUND BALANCE TO ACTUAL.					
AJE 09	9/30/2015	551140	OFFICE SUPPLIES	24.97	
AJE 09	9/30/2015	564006	OFFICE EQUIPMENT (SMALL)		24.97
TO RECLASS IMMATERIAL CAPITAL OUTLAY TO OFFICE SUPPLIES.					
				30,659,673.79	30,659,673.79

Net Income (Loss)      (30,609,907.94)

**SOUTHWESTERN ILLIN**

Year End: September 30, 201:

GASB 34 journal entries

80495

Date: 10/1/2014 To 9/30/201:

Prepared by	Reviewed by	A and A	Principal
MTB 1/26/2016			SPL 2/9/2016

**OJE**

Number	Date	Account No	Name	Debit	Credit
OJE 01	9/30/2015	165500	EQUIPMENT AND FURNITURE	11,679.64	
OJE 01	9/30/2015	166500	SOFTWARE	1,478.28	
OJE 01	9/30/2015	169000	ACCUMULATED DEPRECIATION		11,454.93
OJE 01	9/30/2015	205500	ACCRUED LIABILITIES		2,024,957.46
OJE 01	9/30/2015	210000	DEFERRED SALES TAX REVENUE	484,453.29	
OJE 01	9/30/2015	211000	BOND LIABILITY S/T		2,685,000.00
OJE 01	9/30/2015	211017	PREMIUM ON BOND - SHORT TERM		81,373.36
OJE 01	9/30/2015	272010	BONDS PAYABLE - A		51,210,000.00
OJE 01	9/30/2015	272012	BONDS PAYABLE - B		9,050,000.00
OJE 01	9/30/2015	272014	BONDS PAYABLE - C		21,130,000.00
OJE 01	9/30/2015	272017	PREMIUM ON BONDS PAYABLE	176,021.28	
OJE 01	9/30/2015	300250	NONSPENDABLE	3,000.00	
OJE 01	9/30/2015	320000	UNASSIGNED	88,282,506.55	
OJE 01	9/30/2015	320500	INVESTED IN CAPITAL ASSETS		1,702.99
OJE 01	9/30/2015	452500	INTEREST EXPENSE - BONDS		160,647.29
OJE 01	9/30/2015	564001	DEPR & AMORT ALLOWABLE	996.99	
OJE 01	9/30/2015	800000	BOND REPAYMENTS		2,605,000.00

TO RECORD CLIENT PREPARED GASB 34  
ADJUSTMENTS.

OJE 02	9/30/2015	210000	DEFERRED SALES TAX REVENUE	132,820.39	
OJE 02	9/30/2015	411000	TAX PROCEEDS - MADISON CO		17,570.91
OJE 02	9/30/2015	411100	TAX PROCEEDS - ST CLAIR		3,561.58
OJE 02	9/30/2015	411200	TAX PROCEEDS - MONROE CO	3,799.10	
OJE 02	9/30/2015	557005	RETURN OF EXCESS SALES TAX - YEAR-EN		115,487.00

TO ADJUST CLIENT GASB 34  
ADJUSTMENTS TO ACTUAL.

OJE 03	9/30/2015	300500	RESTRICTED	2,024,957.46	
OJE 03	9/30/2015	320000	UNASSIGNED		2,024,957.46

TO ADJUST RESTRICTED NET ASSETS TO  
ACTUAL.

**91,121,712.98    91,121,712.98**

**Net Income (Loss)    (30,609,907.94)**